



# City of Rialto

## Legislation Text

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For City Council Meeting [November 14, 2017]

TO: Honorable Mayor and City Council

APPROVAL: Michael Story, City Administrator

FROM: Robert G. Eisenbeisz, P.E., Public Works Director/City Engineer

Request City Council to Adopt **Resolution No. 7238**, Approving the Fiscal Year 2017/2018 - 2021/2022 Measure I - Five-Year Capital Improvement Plan and Expenditure Strategy.

**(ACTION)**

**(POWERPOINT)**

### **BACKGROUND:**

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. San Bernardino County voters first approved Measure I in November 1989 to ensure that needed transportation projects were implemented countywide through 2010. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040.

San Bernardino County Transportation Authority (SBCTA) administers Measure I revenue and is responsible for oversight of Measure I programming and expenditures, and ensures appropriate use of the funds for implementation of transportation projects. Measure I funds are allocated to several programs identified in the Measure and based on a strategic plan adopted by the SBCTA Board of Directors.

The Local Streets Program within Measure I provides for a population-based allocation of funding to local agencies. Determination of the projects funded by the Local Streets Program is at the discretion of the local agency as annually adopted in a Five-Year Measure I Capital Improvement Plan for each jurisdiction. Each local jurisdiction provides SBCTA with a copy of their Five-Year Capital Improvement Plan adopted annually. The program can be amended at any time during the fiscal year; however, SBCTA needs to be advised of any changes.

The SBCTA Board of Directors has adopted guidelines relative to eligible Measure I Local Streets projects. Highlights of the guidelines include:

- Projects may include roadway improvements, general maintenance, and pavement management programs.
- General Maintenance expenditures shall not exceed 50 percent of the annual allocation.
- Any single expenditure in excess of \$50,000 must be listed separately in the plan.

- Total annual expenditures to the plan shall not exceed 150% of the forecast annual revenue and prior year fund balance.

### **ANALYSIS/DISCUSSION:**

Staff recommends that the City Council adopt the FY2018 to FY2022 Measure I Capital Improvement Plan as outlined in **Exhibit "A"** of the Resolution. In FY 2017-18, the Measure I - Local Streets Program will fund in whole or in part, the following projects:

### **Project Specific Improvements:**

- Ayala Widening. Widening Ayala Avenue between Baseline Road and Renaissance Street from a three-lane road to a four-lane road, install curb, gutter, sidewalks, storm drain and bike lanes. The project budget is \$9.2 million with \$950,000 of Measure I contribution. (*substantially complete*)
- Riverside and Linden Widening. The overall project includes widening of Riverside Avenue and the Phase 1 work includes widening the eastbound approach to accommodate an additional right turn lane, a northbound left turn pocket, curb ramps, new pavement, and installation of a new traffic signal. Funding for this project is through Local Measure I and Transportation Development Impact Fee Funds. The project budget is \$1.5 million with \$800,000 of Measure I contribution. (*under construction*)
- Randall Widening. Randall Avenue will be widened and restriped to include an 8-foot median, one 12-foot through lane in each direction, 6-foot bike lanes, 8-foot parking areas as well as sidewalks and landscaping to match existing conditions to the maximum extent possible throughout the length of the project. Turn lanes would be added near the intersections at Cactus Avenue, Bloomington Avenue, Lilac Avenue and Riverside Avenue. The existing traffic signal at the six-legged intersection of Randall Avenue/Bloomington Avenue/Lilac Avenue will be upgraded to current ADA standards and California's Manual and Uniform Traffic Control Devices (CA MUTCD) requirements. Funding for this project is through Local Measure I and Transportation Development Impact Fee Funds. The project budget is \$4.4 million with \$2.3 million of Measure I contribution. (*Right Of Way Acquisition/Utility Relocation*)
- Valley, Cactus, Linden Widening. The project will widen Valley Boulevard, Cactus Avenue and Linden Avenue (south of Persimmon Street to North of Summit Avenue). The roadway segments on Valley Boulevard, Cactus Avenue and Linden Avenue are narrow and currently do not meet the City's standards for arterial roadways. Funding for this project is through Local Measure I and Transportation Development Impact Fee Funds. The project budget is \$2.2 million with \$1.4 million of Measure I contribution. (*Right Of Way Acquisition*)

### **New Project Added to the Plan:**

- HSIP Bike Lanes on Merrill and Riverside. Install 4.5 miles of Class II Bike Lanes and/or Class III Bike Routes on Merrill Avenue from Maple Avenue to Eucalyptus Avenue and South Riverside Avenue from Slover Avenue to Agua Mansa Road using Cycle 7 Highway Safety and Improvement Program (HSIP) grant funds. Funding for this project is through Local Measure I and HSIP Grant Funds. The project budget is \$218,000 with \$21,800 in matching funds using Measure I Local Streets funds. (*Design*)
- San Bernardino County Joint ADA Ramps on Bloomington Avenue. A cooperative project

initiated and administered by San Bernardino County to provide accessible curb ramps in the North Bloomington area. Rialto's share of 8.49% is \$103,000 of total project cost of \$1.2 million. Rialto's share is funded through Local Measure I Funds. *(Design)*

- San Bernardino County Joint Chip Seal on Bloomington Avenue. The project will provide pavement maintenance including crack sealing and patching, chip seal, and fog seal on Bloomington Avenue within the City limits. Funding for this project is through Local Measure I Funds. The project budget amount is \$138,000. *(Design)*

### **Completed Projects**

- Pepper SCE Relocation. Funding for this project is through Local Measure I and are reimbursable by SBCTA. The project budget is \$47,000. *(Completed)*
- Riverside/Willow/San Bernardino Widening. This project is in connection with the Rialto Marketplace project. Funding for this project is through Local Measure I, Successor Agency Bond Funds, and Development Impact Fee Funds. The project budget is \$6.4 million with \$1 million in Local Measure I funds. *(completed)*
- Traffic Signal Upgrade at Acacia and Baseline. The project will improve signal hardware, including lenses, back plates, mounting, size and number; provide protected left turn phases in the eastbound and westbound directions; and construct ADA compliant access ramps at the intersection. Funding for this project is through HSIP grant with Rialto Measure I matching funds. The project budget is \$304k with a \$91,000 match using Local Measure I funds. *(completed)*

### **Pavement Resurfacing:**

- Overlay on Cactus, Randall, and San Bernardino. Funding for this project is through Local Measure I, Gas Tax, and General Fund. The project budget is \$3.6 million with \$400,000 from Local Measure I. *(Under construction)*
- Overlay on Bloomington, Easton, and Riverside. Funding for this project is through Local Measure I, Gas Tax, and General Fund. The project budget is \$2.3 million with \$400,000 from Local Measure I. *(Under construction)*
- Slurry seal on multiple city streets. Funding for this project is through Local Measure I, Gas Tax, General Fund, and Pavement Maintenance Fee. The project budget is \$1.8 million with \$100,000 from Local Measure I. *(Under construction)*

### **NEW Added in FY2018 to the Plan:**

- Overlay (2018) on Rialto, Valley, Merrill, and Linden. Funding for this project is through Local Measure I, Gas Tax, and San Bernardino County Landfill Mitigation Funds. The project budget is \$3.2 million with \$700,000 from Measure I. *(Design)*
- Slurry seal (2018) on multiple city streets. Funding for this project is through Local Measure I, and Pavement Maintenance Fee. The project budget is \$1.3 million with \$100,000 from Local Measure I. *(Design)*

### **Other Projects Added in FY2018 to the Plan:**

- Traffic Signal Coordination Upgrade. The San Bernardino County Transportation Authority ("Authority") implemented the San Bernardino Valley Coordinated Traffic Signal System

(SBVCTSS) over a 10-year period. The plan is a multijurisdictional interconnecting and coordinating traffic signals with goals to decrease arterial travel times, congestion and pollution. The system requires conducting periodic assessments, updating traffic counts, and updating coordinated timing plans along the SBVCTSS corridors. The Authority will be the lead for the timing plan updates and will develop and implement the revised timing plans with City oversight. Corridors included in Rialto are Riverside Avenue, Cedar Avenue, Baseline Road, Foothill Boulevard, Bloomington Avenue and Valley Boulevard. The project budget for Rialto's portions is \$200,000 using Local Measure I funds.

- Traffic Signal Controller Upgrades. The traffic signal controllers are approximately 13 to 20 years old resulting in frequent failures and constant maintenance. Upgrades to 23 controllers will result in improved efficiencies and more flexibility for timing parameter inputs. The project budget is \$100,000 using Local Measure I funds.
- Pavement Management System Update. The project will allow an update of the City-wide Pavement Management System which was last updated in 2010. The project budget is \$100,000 using Local Measure I funds.
- Systemic Safety Analysis Report Grant Project. The project will identify and prioritize safety projects for future Highway Safety Improvement Program grant applications by analyzing three years of collision data from the UC Berkley Transportation Injury Mapping System (TIMS), Rialto Police Department records and the Statewide Integrated Traffic Records System (SWITRS) database. The project budget is \$60,000 with Rialto matching funds from Local Measure I of \$6,000.
- Active Transportation Plan. The Plan will provide a community-driven, evidence-based set of recommended programs and infrastructure projects to make walking and bicycling safer, more comfortable, and more convenient throughout the City. The project will include a focus on engaging disadvantaged communities, prioritizing recommendations to provide the greatest benefit with limited resources, and creating a realistic, actionable implementation plan. The plan will address a number of themes including expanding bicycle and pedestrian networks, reducing motor vehicle trips, creating connections to Rialto transit routes, improving public health and air quality, and promoting healthy levels of physical activity. The project budget is \$200,000 with Rialto matching funds from Local Measure I of \$21,000. The grant application was submitted on October 20, 2017, and successful applicants will be awarded at the December 2017 CTC meeting.
- Agua Mansa Corridor Plan. A comprehensive study analyzing how anticipated growth within a 28 -sq. mi. area in San Bernardino and Riverside Counties may affect mobility, accessibility, and safety for all modes of transportation, as well as local economic health, environmental health, and equity. The study will also examine how land use and transportation planning decisions made individually by each jurisdiction within the study area may be coordinated to preserve the transportation system and to ensure sustainable growth. The Agua Mansa Industrial Corridor refers to the sub region between San Bernardino and Riverside Counties enclosed by Interstate 10, State Route 60, Interstate 215, and Sierra Avenue/Armstrong Road. The Study Area falls under ten planning jurisdictions, including the Cities of Colton, Fontana, Grand Terrace, Jurupa Valley, Rialto, and Riverside; two counties; and two county transportation commissions. Such inter-agency coordination will help provide a regional approach with solutions to mitigate traffic congestion, GHG-emissions, automobile dependency, and/or other environmental issues that

may result from unmanaged growth. The project budget is \$283,000 with Rialto matching funds from Local Measure I of \$33,000. The grant application was submitted on October 20, 2017, and successful applicants will be awarded at the December 2017 CTC meeting.

At the end of the fiscal year 2017/2018, remaining budget for the listed projects is carried forward to the next fiscal year until projects are completed and funds have been expended. Remaining funds after project completion are returned to the fund balance.

The City's current Expenditure Strategy **Exhibit "B"** of the Resolution must also be approved by the City Council on an annual basis.

#### **ENVIRONMENTAL IMPACT:**

The plan is exempt from California Environmental Quality Act (CEQA) review per Section 15268, Ministerial Projects. Section 15268 allows public agencies to make non-discretionary determinations as a part of implementing its regulations. However, the individual projects are subject to the CEQA process and will be reviewed and approved on an individual basis.

#### **GENERAL PLAN CONSISTENCY:**

Approval of this action complies with the City of Rialto General Plan Goals and related Policies:

**Goal 4-1: Provide transportation improvements to reduce traffic congestion associated with regional and local trip increases.**

**Goal 4-2: Protect residential neighborhoods from through traffic impacts.**

**Goal 4-3: Protect residences, sensitive land uses, and pedestrians from activities along rail corridors.**

**Goal 4-4: Protect school children and others from traffic hazards around schools.**

**Goal 4-5: Ensure the provision of adequate, convenient, and safe parking for all land uses.**

**Goal 4-6: Provide for all residents and businesses to have equal access to reliable and convenient public transit services.**

**Goal 4-7: Achieve optimum use of regional rail transit.**

**Goal 4-8: Establish and maintain a comprehensive system of pedestrian trails and bicycle routes that provide viable connections throughout the City.**

**Goal 4-9: Promote walking.**

**Goal 4-10: Provide a circulation system that supports Rialto's position as a logistics hub.**

#### **LEGAL REVIEW:**

The City Attorney has reviewed and approved the staff report and resolution.

#### **FINANCIAL IMPACT:**

Sufficient appropriations are available to fund the projects for the current fiscal year as identified in the FY2017/2018 to FY2021/2022 Measure I Five Year Capital Improvement Plan. The subsequent year's funds will be budgeted during the budget process. The following table summarizes the Measure I Plan:

Description	FY2017/2018	FY2018/2019	FY2019/2020	FY2020/2021	FY2021/2022	Total Plan
Beginning Fund Balance	\$ 4,562,772.00	\$ (394,018.06)	\$ (16,328.06)	\$ 713,780.94	\$ 1,496,579.94	\$ 4,562,772.00
Revenues	\$ 1,927,200.00	\$ 1,777,690.00	\$ 1,830,109.00	\$ 1,882,799.00	\$ 1,936,983.00	\$ 9,354,781.00
Expenditures	\$ (6,883,990.06)	\$ (1,400,000.00)	\$ (1,100,000.00)	\$ (1,100,000.00)	\$ (1,100,000.00)	\$ (11,583,990.06)
Ending Fund Balance	\$ (394,018.06)	\$ (16,328.06)	\$ 713,780.94	\$ 1,496,579.94	\$ 2,333,562.94	\$ 2,333,562.94

SBCTA provides a forecast of the projected five year revenues from the Measure which is included in the plan. The large fund balance is due to capital project budget carry forward from the prior year, such as the Randall Widening, Valley, Cactus, Linden Widening, Overlay and Slurry Seal Projects.

**RECOMMENDATION:**

Staff recommends that the City Council Adopt the **Resolution** Approving the Fiscal Year 2017/2018 - 2021/2022 Measure I Five Year Capital Improvement Plan, and the Expenditure Strategy.